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Nunavut Maligaliurvia
Legislative Assembly of Nunavut
Assemblée législative du Nunavut

### **RETURN TO WRITTEN QUESTION**

Asked by: Mr. Adam Arreak Lightstone, MLA – Iqaluit

Manirajak

Asked of: Hon. Jeannie Ehaloak, Minister of Justice

Number: 23 - 5(2)

Date: February 26, 2019

**Subject:** Child Abuse in Nunavut - Trends

1. Since April 1, 1999, how many allegations of child abuse have been investigated? Please provide information by year and community.

In order to answer the member's written questions it is important to first have a common understanding of the term "child abuse". The Canadian Red Cross defines it as follows:

Child abuse is any form of physical, emotional and/or sexual mistreatment or lack of care that causes injury or emotional damage to a child or youth. The misuse of power and/or breach of trust are part of all types of child abuse.

Physical or emotional abuse of children is not a distinct offense under Canada's criminal code. Charges laid by the police for these crimes are reported publically as part of the overall figures which include adult victims.

The figures provided in the Legislative Assembly were in regards to a group of distinct criminal code offenses created in 2008 and which are reported publically by Statistics Canada. These criminal code offenses are called "sexual violations against children" and include offenses such as sexual interference, invitation to sexual touching and sexual exploitation but exclude sexual assault and other sexual offences not specific to children.

The relevant statistics have been included below:

2008 2009	2010 2011	2012 2013	2014 2015	2016	2017
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Actual incidents	14	11	37	52	35	40	34	49	103	84
Unfounded incidents										21
Cleared by charge	10	10	18	20	37	31	27	26	78	75
Cleared otherwise	0	0	9	8	6	5	5	14	9	4
Total, persons charged	1	8	11	18	28	21	19	24	71	61
Total, adult charged	1	8	9	16	27	19	18	20	66	54
Total, youth charged	0	0	2	2	1	2	1	4	5	7
Total, youth not charged	0	0	2	1	1	5	2	3	3	4

It is important to put these figures into context. Changes to the criminal code on July 17, 2016, Bill C-26, increased the maximum penalties for certain sexual offenses against children, including failure to comply with order and probation conditions relating to sexual offenses against children. In the Uniform Crime Reporting Survey administered by Statistics Canada, the most serious violation is partially determined by the maximum penalty. As such, changes in maximum penalty may affect the most serious violation in an incident reported by police. Violation based statistics referenced in the Legislative Assembly are collected based on the most serious incident, so more serious penalties may skew how the violations are reported. The increase in actual incidents between 2015 and 2016 may be partially caused by this increased penalty.

Additionally because there is no statute of limitation for sexual offenses involving children, the offenses may not have occurred in the date in which these were reported. The "me too" movement has caused an increase in the number of people who feel comfortable and supported in coming forward with allegations of sexual abuse, some of these offenses reported may be historical.

The number of offenses deemed to be unfounded had not been collected until recently due to inconsistency across jurisdictions as to what constituted "unfounded". Recently work has been done across Canada to collect this information in a uniform manner and it is now being reported on an ongoing basis.

Statistics Canada recently published data on violent victimization by age. Attached to this response is an appendix (Appendix A) with this data. Please note that the data is only available going back to 2009. This is a new data series, first made available in December of 2018.

We reached out to our colleagues at the Canadian Centre for Justice Statistics in an attempt to get a breakdown of the above figures by community. They were unwilling to provide a level of detail beyond the Nunavut level due to the size of communities and concerns regarding the sensitivity of the data and the confidentiality and privacy of victims.

## 2. Since April 1, 1999, how many allegations of child abuse have led to a conviction? Please provide information by year and community.

Data regarding guilty verdicts and the age of the victim is not available or tracked; however, data regarding guilty verdicts generally has been included as an appendix (Appendix B).

#### Sources:

Statistics Canada. Table 35-10-0049-01 Victims of police-reported violent crime and traffic offences causing bodily harm or death, by type of offence and age group of victim.

https://www150.statcan.gc.ca/t1/tbl1/en/tv.action?pid=3510004901

Statistics Canada. Table 35-10-0177-01 Incident-based crime statistics, by detailed violations

https://www150.statcan.gc.ca/t1/tbl1/en/tv.action?pid=3510017701

Statistics Canada. Table 35-10-0031-01 Adult criminal courts, guilty cases by most serious sentence

https://www150.statcan.gc.ca/t1/tbl1/en/tv.action?pid=3510003101

#### Other Recommended Reading

Family violence in Canada: A statistical profile, 2017

https://www150.statcan.gc.ca/n1/pub/85-002-x/2018001/article/54978-eng.htm

Police-reported violence against girls and young women in Canada, 2017

https://www150.statcan.gc.ca/n1/pub/85-002-x/2018001/article/54981-eng.htm

# Appendix A Victims of Police-reported Violent Crime Causing Bodily Harm, by type of Offence and Age Group of Victim

Violations	Age of victim*	2009	2010	2011	2012	2013	2014	2015	2016	2017
Violations causing death and attempted murder	Total	14	11	7	5	6	10	3	10	8
	Under 12 years 3	0	0	2	2	1	0	0	4	1
	12 to 15 years 3	1	0	0	0	0	0	1	0	0
	16 to 17 years 3	0	0	0	1	0	1	0	0	0
	18 to 24 years 3	5	4	1	0	2	0	0	1	2
	25 years and over	8	7	4	2	3	9	2	5	5
	Age of victim unknown	0	0	0	0	0	0	0	0	0
Sexual assaults	Total	212	201	193	183	188	192	164	163	156
	Under 12 years	42	38	49	30	37	36	27	18	13
	12 to 15 years	37	31	35	31	40	37	17	8	14
	16 to 17 years	20	20	24	19	9	21	22	17	19
	18 to 24 years	61	51	34	47	48	43	39	58	33
	25 years and over	52	61	51	56	54	55	59	62	77
	Age of victim unknown	0	0	0	0	0	0	0	0	0
Sexual violations against children	Total,	10	37	51	35	38	34	48	100	80
	Under 12 years	6	11	25	16	19	14	20	39	33
	12 to 15 years	4	26	26	19	19	20	27	60	45
	16 to 17 years	0	0	0	0	0	0	1	1	2
	18 to 24 years	0	0	0	0	0	0	0	0	0
	25 years and over	0	0	0	0	0	0	0	0	0

	Age of	0	0	0	0	0	0	0	0	0
	victim unknown									
Assaults	Total	2,176	2,415	2,293	2,319	2,139	2,032	1,968	2,078	2,181
	Under 12 years	102	103	81	101	92	92	95	84	78
	12 to 15 years	133	135	139	125	72	91	103	115	108
	16 to 17 years	143	131	123	118	111	88	78	79	85
	18 to 24 years	558	650	608	600	519	477	432	444	443
	25 years and over	1,240	1,396	1,341	1,374	1,345	1,284	1,260	1,356	1,466
	Age of victim unknown	0	0	1	1	0	0	0	0	1
Other violent violations	Total	385	620	483	519	461	393	404	353	352
	Under 12 years	21	15	9	19	16	17	20	14	14
	12 to 15 years	22	27	10	21	16	22	12	18	13
	16 to 17 years	18	32	21	25	17	22	16	17	11
	18 to 24 years	91	118	112	121	107	74	81	70	68
	25 years and over	233	428	330	333	305	258	275	234	246
	Age of victim unknown	0	0	1	0	0	0	0	0	0

<sup>\*</sup>Victim Age is calculated based on the end date of an incident, as reported by the police. Some victims experience violence over a period of time, sometimes years, all of which may be considered by the police to be part of one continuous incident.

## Appendix B Adult Criminal Courts, Guilty Cases by Most Serious Sentence\*

	1999- 2000	2000- 2001	2001- 2002	2002- 2003	2003- 2004	2004- 2005	2005- 2006	2006- 2007	2007- 2008	2008- 2009
Homicide				2	1	2	1	1	4	4
Sexual Assault				64	73	61	58	59	70	73
Other Sexual Offences**		:		6	12	3	8	11	7	6
Major Assault				101	92	101	135	110	144	159
Common Assault				253	287	245	283	225	297	290
Uttering Threats	••			58	48	55	59	49	81	63
Criminal Harassment				1	9	3	4	3	3	1
Other Crimes Against Persons				8	8	5	9	14	17	12
	2009- 2010	2010- 2011	2011- 2012	2012- 2013	2013- 2014	2014- 2015	2015- 2016	2016- 2017		
Homicide	0	1	1	1	0	1	3	5		
Sexual Assault	47	55	34	35	37	23	32	25		
Other Sexual Offences*	7	9	10	19	30	15	20	16		
Major Assault	126	138	151	165	192	109	113	120		
Common Assault	214	312	268	286	242	215	174	174		
Uttering Threats	60	73	80	85	88	68	60	56		
Criminal Harassment	2	2	2	4	3	2	1	2		
Other Crimes Against Persons	18	12	12	14	13	19	10	6		

<sup>\*</sup>A case that has more than one charge is represented by the charge with the "most serious offence" (MSO). The most serious offence is selected using the following rules. First, court decisions are considered and the charge with the "most serious decision" (MSD) is selected.

Court decisions for each charge in a case are ranked from most to least serious as follows: (1) guilty, (2) guilty of a lesser offence, (3) acquitted, (4) stay of proceeding, (5) withdrawn, dismissed or discharged, (6) not criminally responsible, (7) other, and (8) transfer of court jurisdiction. Second, in cases where two or more charges result in the same MSD (for example, guilty), Criminal Code sanctions are considered. The charge with the most serious offence type is selected according to an offence seriousness scale, based on actual sentences handed down by courts in Canada (The offence seriousness scale is calculated using data from both the adult and youth components of the Integrated Criminal Court Survey from 2006/2007 to 2010/2011). Each offence type is ranked by looking at (1) the proportion of guilty charges where custody was imposed and (2) the average (mean) length of custody for the specific type of offence. These values are multiplied together to arrive at the final seriousness ranking for each type of offence. If, after looking at the offence seriousness scale, two or more charges remain tied then information about the sentence type and duration of the sentence are considered (for example, custody and length of custody, then probation and length of probation, etcetera).

\*\*Other sexual offences include, for example, sexual interference, invitation to sexual touching, luring a child via a computer and sexual exploitation.