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May 30, 2023

Janet Brewster MLA, Iqaluit-Sinaa P.O. Box 2440 Iqaluit, NU X0A 0H0

Re: Question 425-6(2): Municipal Governance

Dear MLA Brewster,

I want to thank you for the questions asked in the House on May 24, 2023. Municipal governance and building community capacity are priorities for the Department of Community and Government Services (CGS), so I am happy to highlight the work being done in this area. In addition to sharing a copy of the response to the Nunavut Association of Municipalities (NAM) resolutions provided to NAM on January 26, 2023 (attached), I would like to outline key activities underway between the department and NAM.

Legislation

The Hamlets Act and the Cities, Towns and Villages Act are two separate pieces of legislation that assign the powers to municipal councils. The department is aware that these two pieces of legislation are due for formal review to inform amendments. This will not be a small task and will require extensive consultation with municipalities and the Nunavut Association of Municipalities to get right. As the legislative priorities have been set for the term of this government, it is not likely that proposed amendments can be brought back to this house in the next two years. However, feedback from key stakeholders has already been received and collected which will assist the department in developing a consultation plan in the future.

As noted in the response I provided to you in the House, we will continue to work with municipalities to ensure they are able to work effectively within the current legislative regime.



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Elections and Council Orientation

Under the Community Development Fund, the department has funded NAM to develop resources to encourage Nunavummiut to become engaged in municipal council and elections. Specifically, NAM developed two campaigns that are to be rolled out in June of 2023. The two campaigns are: 1) Importance of Voting in Nunavut, and 2) Empower Nunavut: Shaping Your Community's Future.

In addition to these campaigns to engage Nunavummiut, CGS officials have begun discussions with NAM to develop a comprehensive council orientation to be delivered to the newly elected mayors and councils after the elections in October 2023.

Building Relationships with municipalities

Over the past few years, public health restrictions have changed how the department and municipalities work together. The department is committed to building on the innovative measures developed during the pandemic and building on these important relationships. In April of this year, the Community Infrastructure Division hosted a meeting with Senior/Chief Administrative Officers (SAOs and CAOs) to re-establish partnerships and provide an opportunity to connect on programs and services being offered through both the Department and other key stakeholders. We look forward to building our relationships with our municipal partners.

Community Resiliency- Critical Infrastructure

The Department recognises the important of creating emergency preparedness plans to support community resiliency. Although the department already assists in the development of community all hazards plans, CGS is partnering with NAM to assess critical infrastructure in communities. This initiative will utilize a standardized framework for assessing risks and enhancing community preparedness related to high risk scenarios by working with community members to develop a detailed response plan.

Municipal Organization Operating Funds (MOOF)

NAM is a significant partner in building community capacity and strengthening the resiliency of municipalities. The department recognizes the importance in ensuring effective resourcing to support the capacity of NAM to meet the needs of their

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membership. For this reason, the department has increased funding provided to NAM for the 2023/2024 fiscal year to \$400,000.

Sincerely,

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Hon. David Joanasie

Minister, Community and Government Services

Cc: Kyle Seeley, Deputy Minister, Community and Government Services

Jessica Young, Assistant Deputy Minister, Local Government

Appendix: January 26, 2023 Letter from Minister Joanasie re: NAM 2022 Conference Resolutions



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January 26, 2023

Joe Savikataaq Jr.
President, Nunavut Association of Municipalities
P.O. Box 2229
Iqaluit, NU
X0A 0H0

RE: NAM 2022 Conference (Together Towards Tomorrow) Resolutions

Good day Mr. Savikataaq Jr.,

I would like to start by extending my gratitude for the opportunity to participate in your conference and collaborate in the spirit of the "Together Towards Tomorrow". I fully endorse enabling you to be effective in the advocation, collaboration and capacity building efforts for your member municipalities and would like to share the ways in which my department does and will continue to support your resolutions.

Recognizing that not all resolutions are with my departments mandate, I can assure you Deputy Minister Seeley has been in communication with all respective departments and shared the resolutions you have brought forward.

AGM 22-01: Source Water Protection Planning

Much of the scope of this resolution is managed by the Department of Environment, however, Community and Government Services (CGS) does support municipalities through the *Drinking Water Regulations*, and hydrology studies for Water Treatment Plants as part of the planning process.

CGS, Community Infrastructure Division (CID), conducts hydrological studies on the community water source (potable water sources, e.g., lakes, rivers, creeks and glaciers), when new or upgraded water treatment plants are planned. In these studies, long term sustainability of the water sources is evaluated. Recently we have completed five hydrological studies in various communities.

In addition, CGS CID supports municipalities with their water licenses, which to an extent include consideration for source water protection. This includes applying for renewals or amendments to municipal water licences, whenever changes in water, wastewater, or solid waste infrastructure are required. During this process, the Nunavut Water Board and other parties such as Crown Indigenous Relations & Northern Affairs



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Canada, Environment and Climate Change Canada, and the Department of Fisheries and Oceans may review the submissions and raise any concerns they may have before approval and issuance of a new license. Water licenses also outline how much water the municipalities are allowed to draw from a designated source annually.

AGM 22-03: Funding for the Nunavut Association of Municipalities

According to schedule 6 Municipal Organization Operating Funds (MOOF), of Community Development Grants and Contributions Policy, funding is awarded to approved recipients. The maximum amount per year per contribution agreement is \$1,000,000. The department reviews funding proposals based on membership profiles and achievement reports from the previous fiscal year.

Historically, NAM has received 190k annually. In 2022/23, they received an increase of \$60,000, bringing the total contribution amount to \$250,000 under MOOF schedule 6 of CD grants and contribution policy.

AGM 22-08: Need for Investment in a Universal Dust Control Program to be instituted in every Hamlet in the Territory

Currently a universal dust control program is not a capital project and therefore, does not qualify as an eligible expenditure under any federal funding agreements managed by Federal Contributions Relations. However, this program could be best funded through the Municipal Funding Program as eligibility includes General government services, general works, protective services, transportation, building maintenance, utilities, recreation facilities, land administration, community planning administration, and recreation.

We will need to work together to establish a program that will meet municipal needs within the current funding available.

AGM 22-10: Increase Municipal Funding

Municipalities are funded by CGS for core positions and the intent of the Nunavut Community and Government Services Survey was to ascertain if Municipalities identify or require other positions. The survey did show some communities who had additional positions identified as required. Moving forward the intent is to review other aspects of the Municipal funding program over the coming months and update the MFP program as is shown to be required and ensure at the end of the day Municipalities are receiving adequate funding to provide required Municipal services.



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The Municipalities have been receiving annual increases each year since f/y 2019/20 due to utility rate increases. See table below (Table 1 Municipal Funding Program Increases).

Table 1 - Municipal Funding Program Increases

Municipal Funding Program	Main Estimates	Main Estimates	Main Estimates	Main Estimates
	2019-2020	2020-2021	2021-2022	2022-2023
	45,451,000	47,180,000	48,329,345	49,003,000

AGM 22-11: Supply of Granular Material

My department recognizes the importance of having a full supply of granular material available in each municipality, to develop and maintain municipal roads networks, and develop land for new infrastructure and housing initiatives. Ensuring a means to produce quality granular material that support communities is a challenge shared by local and territorial governments. CGS is committed to working with other departments to develop a coordinated plan to support community needs.

In the 2023/24 budget, the GN approved \$5M for providing granular crushing equipment to municipalities through the Granular Crushing Equipment Fund, with a total anticipated allocation of \$15M over the next five years.

CGS has reached out to all communities to better understand the granular programs in each community including, stockpiles, equipment, and the estimated life of the granular source. The department is presently analyzing prior approaches to granular production in the territory, gathering information from peer groups and plans to administer supplemental surveying and pursue meaningful engagement with each municipality to inform policy and program development. CGS is currently developing the program to support this fund and anticipates consulting with municipalities in February 2023.

AGM 22-12: Search and Rescue

Search and Rescue is critical to support Nunavummiut the desires of Nunavummiut to travel and hunt across traditional lands and waters. Nunavut Emergency Management (NEM) is currently reviewing the Community Based Search and Rescue Contributions Policy (Policy) and would like to engage and consult with NAM to identify potential amendments that would better serve the needs of Search and Rescue (SAR) groups across the territory.



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Regarding the delays in receiving reimbursements, NEM is reviewing the process to increase efficiencies. Currently, following a SAR operation, the municipality collects the receipts and prepares an invoice. The invoice is used to process the financial component of repayment; however, the invoice must also be accompanied with a final report of the SAR. Once the report and invoices are received, they can be quickly processed for payment. This is an issue that can be discussed further during the SAR Policy consultations to optimize the process and reduce processing delays to a minimum.

Another SAR model being discussed in the Nunavut Search and Rescue Roundtables, is the creation of a Search and Rescue Association. This model is being used in some communities, such as the Coast Guard Auxiliary. It is recognized that there are some challenges to overcome with this model, but it would allow for the association to broaden access to funding and grants from other areas outside of the GN that can be applied for on an annual basis. The GN has funding available for start-up associations and to continue an established association annually. We will bring this discussion topic forward when the department reaches out to consult on potential amendments to the Policy.

NEM is looking at other options within their annual grants and contributions funding but will look to collaborate with NAM to identify potential amendments to the policy and rationale for seeking more funding.

AGM 22-13: Community Waste Management Solutions

The department recognizes the need to address solid waste facilities and operations in Nunavut. Many existing solid waste facilities are unorganized, at over capacity, non-engineered, and receive the entire spectrum of waste generated by the communities they serve. Siting of new solid waste facilities (SWF) is often limited by proximity to the airports, truck accessibility, proximity to homes, drinking water setbacks, and neighboring with heritage and local recreation areas.

The aim of the GN's strategy is to reduce the environmental and public health impacts of the growing waste streams. This strategy will take several years to get fully developed. The new design of SWF will determine the level of operational skill and appropriate technology necessary to properly maintain the site. Upgraded or new solid waste facilities will include lined cells and leachate collection system. When it comes to the local capacity and availability of construction material, gravel is a primary material required for the new SWFs and roads leading to them.

CGS has completed significant work on the strategic planning to upgrade SWFs across Nunavut, including preparing a Regionalization Solid Waste Management Study.



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In addition, Canada Infrastructure approved the funding for the construction of new solid waste facilities in 13 communities of Nunavut. The Government of Canada's Small Community Fund contributed 75% and the remaining 25% was approved under GN Capital Plans. Initial studies demonstrated that the approved funding is not enough to build new SWFs, so an alternate strategy is being developed.

The Government of Canada and GN have come to a new agreement for the efficient use of the approved funding by managing the existing solid waste sites with only essential scope and not moving to a new site unless it is a regulatory obligation.

The total approved funding for the 13 communities is \$145,778.348, split in to three bundles.

Solid Waste Bundle 1 (Arviat, Clyde River, Grise Fiord, Resolute Bay): BUDGET \$39,833,000

Solid Waste Bundle 2 (Rankin Inlet, Kimmirut, Gjoa Haven, Taloyoak, Pangnirtung): BUDGET \$61,957,000

Solid Waste Bundle 3 (Igloolik, Hall Beach, Whale Cove, Sanikiluaq): BUDGET \$44,500,000

In the initial studies, the funding required for building new SWFs was estimated to be \$250 million, which is almost twice the approved budget. This cost estimate includes only the cost for the construction of new SWF infrastructure. It does not include decommissioning of current sites, heavy equipment, granular for cover material, and leachate treatment, which could significantly increase the cost.

CGS is revisiting the planning to develop community specific business cases for each of the thirteen communities in the bundles. The business case reports will provide us the essential scope which can be completed within currently approved funding for each community. The completion date of the business cases for Bundle 1 sites is the spring of 2023. All business cases of the remaining bundles are targeted for completion by Spring 2024. Design activities will be undertaken in FY 2024/25 and construction of facility upgrades is scheduled to begin over the next few years.

I look forward to further broadening our partnership in developing local governments to be effective and operating at full capacity.

Sincerely,

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C∆∆∩ ≺⊲∟₁' Hon. David Joanasie Minister, Department of Community and Government Services

Cc Kyle Seeley, Deputy Minister
Brad McFaul, Director, Policy and Consumer Affairs
James Mearns, Director, Nunavut Emergency Management
Terry McCallum, A/Director, Community Development
Stephen Hooey, Director, Community Infrastructure Division
William Patch, A/Director, Planning and Lands
Karl Pheasant, Manager, Federal Contributions and Relations



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26, 2023 محرا

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$4^{5}JCL^{5}VDL^{5}VDL^{5}VDL^{5}UC^{5}U$

 $\Lambda^{\nu}\Gamma^{\nu}\alpha^{\nu}$ ጋርሲትሪ Λ^{ι} Lሲላጏጵ $\Delta b < \Delta b$

Λ'τηριορίος οθυθασίος ομφητικονος με αρφιτο αρακοίος το με το με

ΔΔ⁶/
Δ

L ^b ∧ ^{qb} ⊃ l ^{qb} |4

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ᲮᲘᲖᲔՐ ᲥᲖՐᲖCᲑᲥᲡኛ ₱ᲥᲑᲧ 13-ഛ ഛᲥᲚഛ \$145,778.348-₻Დ, ᲥᲡᲥᲖ८ᲑᲐᲘᲖ ᲒᲖᲡᲫഛ.

bበ%/%/Lላው #1-ው (ላ%ላ σ , b%ቦ%) \dot{b} ለ% Γ , ላ \dot{b} ለ% Γ , የ \dot{b} ለ% Γ): \dot{c} \$39.833.000

ხበ^ւየራ/ 2 (አ¹ / ¹ / ¹

L ⁶ ∧ ⁹⁶ ⊃ l ⁹⁶ |**5**



「で、○○△△ハ 弋⊲៤・ハハデムペレーの Office of Minister David Joanasie Havakvingni Ministam David Joanasie Bureau du ministre David Joanasie

C°&DDC.

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ל³/2°Lσ' ΛΛCDל': 6ΔD' לכ, Γσ'CD "

DΔC4^L <'', JPJ4^hN'N}, Λ&Ċナがずゴ′ ΦαCתσίΦ՝ Δ

לא מגיי, מסביחא, לסכר שליחשי פיע ארתיטחרישי

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